

ENDORSED
by Resolution of the Cabinet of Ministers of Ukraine
No. ____ as of _____ 2023

ACTION PLAN
on reforming local self-government and territorial organization of power in Ukraine
for 2024 - 2027

Task	Activities	Responsible for implementation	Timeframe
1. Regulation of issues related to administrative and territorial structure.	1) Ensuring adoption of bylaws to Law of Ukraine No. 3285-IX as of July 28, 2023 “On the procedure of addressing certain issues related to administrative and territorial structure of Ukraine” and bringing regulations issued by the Cabinet of Ministers of Ukraine, ministries and other central executive authorities in line with the mentioned Law	Cabinet of Ministers of Ukraine, Ministry of Infrastructure, Ministry of Agrarian Policy, State Geocadaster, other ministries and central executive authorities, all-Ukrainian local government associations (upon consent)	Within 3 months after the Law publication
	2) Development of a draft law on determining the order, grounds and criteria of territorial communities’ formation and identification of their administrative centers, and presenting it to the Cabinet of Ministers of Ukraine for review	Ministry of Infrastructure, Ministry of Finance, Ministry of Economy, Ministry of Justice, other ministries and central executive authorities, all-Ukrainian local government associations (upon consent)	March 2024
	3) Drafting regulations to support the implementation of the Law of Ukraine on determining the order, grounds and	Ministry of Infrastructure, Ministry of Finance, Ministry of Economy,	As defined in the relevant Law

Task	Activities	Responsible for implementation	Timeframe
2. Reforming local state administration into prefect-type authorities	criteria of territorial communities' formation and identification of their administrative centers, and presenting them to the Cabinet of Ministers of Ukraine for review	Ministry of Justice, other ministries and central executive authorities, all-Ukrainian local government associations (upon consent)	
	4) Follow-up on the Draft Law "On the procedure of resolving issues related to the administrative and territorial structure of Ukraine" (Reg. No. 4664 as of January 28, 2021) in the Parliament of Ukraine	Ministry of Infrastructure	Until the enactment of the Law
	1) Follow up in the Parliament of Ukraine of the Draft Law "On amending the Law of Ukraine "On local state administrations" and some other legislature in terms of reforming territorial organization of power in Ukraine" (reg. No. 4298 as of October 30, 2020)	Ministry of Infrastructure, Ministry of Finance, Ministry of Justice	Until the enactment of the Law
	2) Drafting regulations to support the implementation of the Law of Ukraine "On amending the Law of Ukraine "On local state administrations" and some other legislature in terms of reforming territorial organization of power in Ukraine", and bringing	National Public Service Agency, Ministry of Infrastructure, Ministry of Finance, Ministry of Economy, Ministry of Justice, other ministries, and central executive authorities	As defined in the relevant Law

Task	Activities	Responsible for implementation	Timeframe
	<p>regulations issued by the Cabinet of Ministers of Ukraine, ministries and other central executive authorities in line with the mentioned Law (<i>in case the Parliament of Ukraine adopts the law</i>)</p> <p>3) Follow up in the Parliament of Ukraine of the Draft Law of Ukraine “On the city of Kyiv – the capital of Ukraine” (reg. No. 2143-3 as of September 24, 2019)</p>	<p>Ministry of Infrastructure, Ministry of Justice</p>	<p>Until the adoption of the Law</p>
<p>3. Resuming local government and executive authorities operation in de-occupied territories</p>	<p>1) Developing the draft of the law of Ukraine on aspects of resuming public power in de-occupied territories and presenting it to the Cabinet of Ministers for review</p> <p>2) Providing informational, outreach, methodological support on</p>	<p>Ministry of Reintegration, Ministry of Economy, Ministry of Finance, Ministry of Justice, Ministry of Digital Transformation, Ministry of Infrastructure, the National Public Service Agency, the Representative Office of the President of Ukraine in the Autonomous Republic of Crimea (upon consent)</p> <p>Ministry of Reintegration, Ministry of Infrastructure,</p>	<p>March 2024</p> <p>ongoing</p>

Task	Activities	Responsible for implementation	Timeframe
	administration and realization of their powers in de-occupied territories to local self-governments, military (military-civil) administrations, territorial units of executive authorities	other ministries and central executive authorities The Representative Office of the President of Ukraine in the Autonomous Republic of Crimea (upon consent), all-Ukrainian local government associations (upon consent)	
4. Delimitation of powers between local self-governments and executive authorities using the subsidiary approach	1) Identifying the basic concepts (criteria, principles) of delimitation of powers between the state and local self-government	Ministry of Infrastructure, Ministry of Justice, Ministry of Finance, other ministries and central executive authorities, all-Ukrainian local self-government associations (upon consent)	Within 6 months after the Martial law is terminated or lifted
	2) Development of a draft law of Ukraine on delimitation of powers between local self-governments of various levels and local self-governments and executive authorities using the subsidiary approach and its submission for review by the Cabinet of Ministers of Ukraine	Ministry of Infrastructure, Ministry of Justice, Ministry of Finance, other ministries and central executive authorities, all-Ukrainian local self-government associations (upon consent)	Within 6 months after the basic concepts (criteria, principles) of delimitation of powers of the State and local self-governments are identified

Task	Activities	Responsible for implementation	Timeframe
	3) Development or revision (if exist) of state standards (requirements) and norms related to each power delegated by the state to local self-government costed for an average administrative-territorial unit, to ensure proper financing of delegated powers	Ministry of Education and Science, Ministry of Health, Ministry of Social Policy, Ministry of Youth and Sports, Ministry of Finance, other ministries and central executive authorities, all-Ukrainian local self-government associations (upon consent)	Within 6 months after the basic concepts (criteria, principles) of delimitation of powers of the State and local self-governments are identified
	4) Handing over to local self-governments powers to provide administrative services related to vehicle registration and issuance of driver's licenses through administrative service centers	Ministry of Interior, Ministry of Infrastructure, Ministry of Economy, Ministry of Justice, Ministry of Digital Transformation, all-Ukrainian local self-government associations (upon consent)	September 2024
	5) Development of the concept base for the introduction of local statistics for local self-governments to collect, arrange, analyze, interpret and present the data on territorial communities, preparation of relevant statistical reports	Ministry of Infrastructure, Ministry of Economy, State Statistics Department, all-Ukrainian local self-government associations (upon consent)	June 2024

Task	Activities	Responsible for implementation	Timeframe
5. Strengthening the financial capacity of local self-governments to ensure the performance of their powers as determined in the legislature	1) Development and submission for review by the Cabinet of Ministers of a draft law on granting local self-governments additional powers related to local tax and duties administration in terms of: <ul style="list-style-type: none"> • Establishing information sharing between local self-governments and tax authorities. • Monitoring of revenues from local tax and duties • Automation/digitalization of local tax and duty administration 	Ministry of Finance, State Tax Service, Ministry of Infrastructure, all-Ukrainian local self-government associations (upon consent)	January 2024
	2) Improving the mechanism of crediting personal income tax to local budgets in terms of crediting a share of tax to local budgets based on taxpayer's residence	Ministry of Finance, State Tax Service, Ministry of Infrastructure, all-Ukrainian local self-government associations (upon consent)	June 2025
	3) Improving (revision) of the local budget horizontal equalization mechanism	Ministry of Finance, Ministry of Infrastructure, all-Ukrainian local self-government associations (upon consent)	June 2025

Task	Activities	Responsible for implementation	Timeframe
	4) Development of intermunicipal cooperation by legal regulation of establishment and status of municipal agglomerations	Ministry of Infrastructure, Ministry of Economy, Ministry of Finance, Ministry of Justice, all-Ukrainian local self-government associations (upon consent)	December 2024
	5) Follow-up in the Parliament of Ukraine of the draft Law of Ukraine “On amending the Budget Code of Ukraine in terms of local loans” (reg. No. 6472 dated December 28, 2021)	Ministry of Infrastructure, Ministry of Finance	Until the enactment of the Law
	6) Follow-up in the Parliament of Ukraine of the draft Law of Ukraine “On administrative duty” (reg. No. 4380 dated November 16, 2020)	Ministry of Digital Transformation, Ministry of Finance, Ministry of Infrastructure	Until the enactment of the Law
	7) Follow-up in the Parliament of Ukraine of the draft Law of Ukraine “On amending the Law of Ukraine “On local self-government in Ukraine” in terms of communal property” (reg. No. 6479 dated December 28, 2021)	Ministry of Infrastructure, Ministry of Economy	Until the enactment of the Law

Task	Activities	Responsible for implementation	Timeframe
6. Formation of professional competitive service in local self-government bodies	1) Drafting regulations in support of Law of Ukraine No. 3077-IX dated May 2, 2023 “On service in local government bodies” and presenting it for review to the Cabinet of Ministers of Ukraine	National Agency of Public Service, Ministry of Infrastructure, all-Ukrainian local self-government associations (upon consent)	Six months after the Law publication date, but not earlier than six months after the date of termination or abolition of martial law in Ukraine
	2) Provision of informational, advisory, and methodological support to local government bodies in introduction of the new basic principles of service in local self-governments	National Agency of Public Service, all-Ukrainian local self-government associations (upon consent)	Ongoing
	3) Drafting a regulation on amending Resolution of the Cabinet of Ministers No. 968 dated March 9, 2006 “On arranging the structure and the payment terms of employees of executive authorities, prosecutor’s office, courts and other bodies” (in terms of financial security of public officials of local self-government) and presenting it for review by the Cabinet of Ministers of Ukraine	Ministry of Economy, Ministry of Infrastructure, Ministry of Justice, Ministry of Social Policy, Ministry of Finance, National Agency of Public Service, other ministries, and central executive authorities, all-Ukrainian local self-government associations (upon consent)	Simultaneously with the enactment of Law of Ukraine No. 3077-IX dated May 2, 2023 “On service in local government bodies”
7. Creating conditions for citizen	1) Follow-up in the Parliament of Ukraine of the Draft Law of Ukraine	Ministry of Justice, Ministry of Infrastructure,	Until the enactment of the Law

Task	Activities	Responsible for implementation	Timeframe
engagement in local decision-making, development of direct democracy	“On local referendum” (reg. No. 5512 dated May 19, 2021)	all-Ukrainian local self-government associations (upon consent)	
	2) Follow-up in the Parliament of Ukraine of the Draft Law of Ukraine “On amending the Law of Ukraine “On local self-organization bodies” in terms of improving the procedure of organization, functioning and termination of a local self-organization body” (reg. No. 6319 as of November 18, 2021)	Ministry of Infrastructure, Ministry of Justice	Until the enactment of the Law
	3) Development and publication of methodological recommendations regarding legal regulation at the local level of the procedure of organization, functioning and termination of local self-organization bodies	Ministry of Infrastructure, Ministry of Justice, all-Ukrainian local self-government associations (upon consent), civil society institutes (upon consent)	Within 2 months upon the Law publication
	4) Follow-up in the Parliament of Ukraine of the Draft Law of Ukraine “On amending the Law of Ukraine “On local self-government in Ukraine” and other legal acts of Ukraine regarding democracy at the	Ministry of Infrastructure, Ministry of Justice	Until the enactment of the Law

Task	Activities	Responsible for implementation	Timeframe
	<p>level of local governance” (reg. No. 7283 dated April 13, 2022)</p> <p>5) Development and publication of methodological recommendations regarding local citizens’ engagement in solving matters of local importance, development of direct democracy</p> <p>6) Follow-up in the Parliament of Ukraine of the Draft Law of Ukraine “On public consultations” (reg. No. 4254 dated October 23, 2020)</p> <p>7) Follow-up in the Parliament of Ukraine of the Draft Law of Ukraine “On amending the Law of Ukraine “On local self-government in Ukraine” in terms of improving legal regulation of starosta institute and its functioning under the Martial Law” (reg. No. 9518 dated July 24, 2023)</p>	<p>Ministry of Infrastructure, Ministry of Justice, all-Ukrainian local self-government associations (upon consent), civil society institutes (upon consent)</p> <p>Ministry of Justice, all-Ukrainian local self-government associations (upon consent), civil society institutes (upon consent)</p> <p>Ministry of Infrastructure, Ministry of Justice, all-Ukrainian local self-government associations (upon consent)</p>	<p>Within 2 months after the Law publication</p> <p>Until the enactment of the Law</p> <p>Until the enactment of the Law</p>

Task	Activities	Responsible for implementation	Timeframe
8. Strengthening the institutional capacity of local self-government associations	8) Amending legislature in order to develop mechanisms of citizen, civil society and other stakeholders' engagement in the recovery process of regions and communities, including the development of community recovery and development plans and region recovery and development plans	Ministry of Infrastructure, Ministry of Justice, all-Ukrainian local self-government associations (upon consent), civil society institutes (upon consent)	March 2024
	9) Providing methodological support to local self-government bodies, local executive authorities (military administrations) in preparation and conducting public consultations on selection of recovery projects	Ministry of Infrastructure, all-Ukrainian local self-government associations (upon consent), civil society institutes (upon consent)	Ongoing
	1) Follow-up in the Parliament of Ukraine of the Draft Law of Ukraine "On amending Article 4 of the Law of Ukraine "On local self-government associations" (in terms of removing the restriction of membership in all-Ukrainian associations for local self-governments)" (reg. No. 2668 dated December 23, 2019)	Ministry of Infrastructure, Ministry of Justice, Ministry of Finance, all-Ukrainian local self-government associations (upon consent)	Until the enactment of the Law
9. Securing the results of local	1) Development of the draft of the Municipal Code of Ukraine (or a new	Ministry of Infrastructure, Ministry of Finance,	Within 6 months upon constitutional amendments on

Task	Activities	Responsible for implementation	Timeframe
government reform in the Constitution of Ukraine	version of the Law of Ukraine “On local self-government in Ukraine” and presenting it for review by the Cabinet of Ministers of Ukraine (<i>in case of constitutional amendments regarding decentralization of power</i>)	Ministry of Justice, other ministries and central executive authorities, all-Ukrainian local self-government associations (upon consent)	decentralization of power come into force
	2 Development of the draft Law of Ukraine “On prefect” and presenting it for review by the Cabinet of Ministers of Ukraine (<i>in case of constitutional amendments regarding decentralization of power</i>)	Ministry of Infrastructure, Ministry of Justice, Oblast state administrations, other ministries and central executive authorities, all-Ukrainian local self-government associations (upon consent)	Within 6 months upon constitutional amendments on decentralization of power come into force
	3 Drafting laws of Ukraine on amending the Budget and the Tax Codes of Ukraine in terms of allocating relevant financial resources to local self-governments for performing their new powers and presenting them for review by the Cabinet of Ministers of Ukraine (<i>in</i>	Ministry of Finance, Ministry of Infrastructure, other ministries and central executive authorities, all-Ukrainian local self-government associations (upon consent)	Within 6 months upon constitutional amendments on decentralization of power come into force

Task	Activities	Responsible for implementation	Timeframe
	<p><i>case of constitutional amendments regarding decentralization of power)</i></p> <p>4) Developing of the draft Law of Ukraine “On the administrative and territorial structure of Ukraine” and presenting it for review by the Cabinet of Ministers of Ukraine (<i>in case of constitutional amendments regarding decentralization of power)</i></p>	<p>Ministry of Infrastructure, all-Ukrainian local self-government associations (upon consent)</p>	<p>Within 6 months upon constitutional amendments on decentralization of power come into force</p>